**Public Document Pack** 



### **Scrutiny Co-ordination Committee**

#### Time and Date

10.00 am on Wednesday, 10th December, 2014

#### Place

Committee Rooms 2 and 3 - Council House

#### **Public Business**

- 1. **Apologies and Substitutions**
- 2. **Declarations of Interest**

#### 3. Minutes

- (a) To agree the minutes of the previous meeting held on 5th November, 2014 (Pages 3 6)
- (b) Matters Arising

#### 4. **Child Sexual Exploitation** (Pages 7 - 10)

Briefing Note of the Executive Director, People

Education and Children's Services Scrutiny Board (2) and Councillor Ruane, Cabinet Member for Children and Young People have been invited to the meeting for the consideration of this item along with the following representatives:

Chief Superintendent Claire Bell, West Midlands Police Detective Chief Inspector Dean Young, West Midlands Police, Chair of Child Sexual Exploitation Sub-Group of the Safeguarding Children's Board

#### 5. Outstanding Issues

Outstanding Issues have been picked up in the Work Programme

#### 6. Scrutiny Co-ordination Committee Work Programme 2014/2015

Report of the Scrutiny Co-ordinator

- 7. Work Programme 2014-15 (Pages 11 16)
- 8. Any Other Items of Public Business

Any other items of public business which the Chair decides to take as a matter of urgency because of the special circumstances involved.

#### **Private Business**

#### Nil

Chris West, Executive Director, Resources, Council House Coventry

Tuesday, 2 December 2014

- Notes:1) The person to contact about the agenda and documents for this meeting is Liz Knight, Governance Services, Council House, Coventry, telephone 7683 3073, alternatively E-mail: liz.knight@coventry.gov.uk
  - 2) Council Members who are not able to attend the meeting should notify Liz Knight no later than 9.00 a.m. on the day of the meeting, giving their reasons for absence and the name of the Council Member (if any) who will be attending the meeting as their substitute.
  - 3) Scrutiny Board Members who have an interest in any report referred to this meeting, but who are not Members of this Committee, have been invited to notify the Chair by 12 noon on the day before the meeting that they wish to speak on a particular item. The Member must indicate to the Chair their reason for wishing to speak and the issue(s) they wish to raise.

Membership: Councillors J Blundell, J Clifford (Deputy Chair), G Duggins, J Innes, R Sandy, B Singh, T Skipper (Chair), K Taylor and S Thomas

By invitation: Councillor N Akhtar, S Bains, L Bigham, S Hanson, K Jones, R Lakha, J Lepoidevin, M Mutton, R Potter and E Ruane

Please note: a hearing loop is available in the committee rooms

If you require a British Sign Language interpreter for this meeting OR if you would like this information in another format or language please contact us.

### Liz Knight, Governance Services - Telephone: 024 7683 3073 E-mail: liz.knight@coventry.gov.uk

## Agenda Item 3a

#### <u>Coventry City Council</u> <u>Minutes of the Meeting of Scrutiny Co-ordination Committee held at 10.00 am on</u> <u>Wednesday, 5 November 2014</u>

Present:	
Members:	Councillor T Skipper (Chair)
	Councillor J Blundell Councillor G Duggins Councillor R Lakha (Substitute for Councillor Clifford) Councillor R Sandy Councillor B Singh Councillor K Taylor Councillor S Thomas
Other Members:	Councillors Mrs Lucas (Cabinet Member (Policy and Leadership) Councillor Maton (Cabinet Member (Business, Enterprise and Employment)
Employees (by Directorate)	:
Chief Executive's: People:	B. Lee S. Brake, H. Simmonds
Place:	D. Fitzhugh, D. Nuttall
Resources:	S. Bennett, V. Castree, G. Holmes
Apologies:	Councillors Abbott, Clifford, Innes and McNicholas

#### **Public Business**

#### 27. **Declarations of Interest**

There were no declarations of interest.

#### 28. Minutes

The minutes of the meeting held on  $8^{th}$  October, 2014 were signed as a true record.

The Committee noted that an item on "Female Genital Mutilation" would be considered by the Health and Wellbeing Board at their meeting on Monday, 10<sup>th</sup> November, 2014 and that Welfare Reform would be included in the Committee's Work Programme for January, 2015.

#### 29. Air Quality

The Committee considered a Briefing Note which indicated that Local Authorities are required to put in place an Air Quality Action Plan to address areas of poor air quality. Coventry's current Plan was introduced in 2009 and requires updating to reflect national and local changes. The Briefing Note set out the context in which the Plan will be reviewed and covered the following areas:-

- •The impact of poor air quality on health
- •Air quality measurement in Coventry
- •West Midlands action to improve air quality
- •Local action to improve air quality
- •Action that could be taken to improve air quality.

The Committee questioned officers on aspects of the Briefing Note, including:-

- •Monitoring equipment in the City
- •The correlation between poor air quality and poor health, particularly in the north east of the City
- •The impact that traffic management measures, such as bus lanes, has on congestion levels and air quality
- The financial risks for the City Council in relation to the £400m fine imposed by the EU on the UK Government for breaching air quality standards
- •Mortality estimates attributable to poor air quality
- •Mitigation measures that could be introduced to improve air quality

#### **RESOLVED:-**

- 1) That Officers be requested to provide more detailed information in relation to the map appended to the Briefing Note which shows modelled areas of nitrogen dioxide exceedance, particularly regarding the correlation between health impacts and levels of pollution by ward
- 2) That the Cabinet Member (Health and Adult Services) be fully briefed on the impact of poor air quality on people's health
- 3) That officers be requested to continue to work towards identifying the financial risks for the City Council in relation to the £400m fine imposed by the EU on the UK Government for breaching air quality standards
- 4) That officers be requested to explore linking the Air Quality Action Plan with benefits to public health in deprived areas
- 5) That the Cabinet Member (Public Services) be requested to consider undertaking a review of bus lanes in the City
- 6) The officers be requested to investigate introducing more environmentally friendly measures, such as planting more trees, to improve air quality

- 7) That consideration be given to ways of changing personal behaviour and working with 3<sup>rd</sup> sector parties to educate and inform the public in relation to the dangers of poor air quality
- 8) That the Committee be provided with an update on the new Air Quality Action Plan in the new Municipal Year

#### 30. Tourism in Coventry

The Committee considered a Briefing Note which outlined Coventry's current performance in the tourism sector and the local developments in the last 12 months relating to the sector's performance, key structures and services. The Briefing Note covered the following areas:-

- •Tourism and destination
- •VisitEngland Great British Tourism Survey Update
- •Coventry The past 12 months
- •Business Tourism successes and future work
- •Leisure Tourism successes and future work
- •Structure and services
- •Destination Management Organisation

The Committee questioned officers on aspects of the Briefing Note, including:-

- •Issues relating to the Destination Management Organisation and Coventry's links and roles in the sub region
- •The location of the Tourist Information Centre
- •The condition and management of City Council Heritage assets
- •The role of the Local Enterprise Partnership, both in terms of developing sub- regional working on tourism and ensuring that the skills requirement associated with the hospitality and tourism industry are met

#### **RESOLVED:-**

- 1) That the Cabinet Member (Business, Enterprise and Employment) be requested to prioritise making a decision on the relation of the Tourist Information Centre
- 2) That consideration be given to opening St Mary's Guildhall to the public as much as possible and particularly during school holidays and the Christmas period
- 3) That the proposed establishment of a Destination Management Organisation for Coventry be endorsed
- 4) That consideration be given to alternative structures/organisations for the management of City Council heritage assets

- 5) That officers be requested to provide more information in relation to Coventry's national position in league tables regarding "More Visited Towns and Cities 2013 for GB Residents-Spend"; "Top Towns for "Staying Visits" by Inbound Visitors" and "Number of International Visitors"
- 6) That the officers be requested to take on board and pass on where appropriate the comments and concerns now raised in relation to City Council Heritage assets

#### 31. Outstanding Issues

The Committee noted that all outstanding issues had been included in the Work Programme for the current year.

#### 32. Scrutiny Co-ordination Committee Work Programme 2014/2015

The Committee noted that all outstanding issues had been included in the Work Programme for the current year.

#### 33. Any Other Items of Public Business -Overview and Scrutiny Management

The Committee noted that a report of the Executive Director, Place headed 'Coventry and Warwickshire Gateway- Section 106 Planning Agreement' had been considered by the Cabinet at their meeting on 4<sup>th</sup> November 2014. The Committee noted that Councillor Skipper, Chair of Scrutiny Co-ordination Committee had attended the meeting and had agreed that the decision was urgent and that call-in should not apply.

In accordance with Part 3E, paragraph 19.4 of the Council's Constitution, this was reported to Scrutiny Co-ordination Committee to inform them of the reason for urgency. The reason for urgency was that to delay implementation of the recommendations would put the whole of the Coventry and Warwickshire Gateway redevelopment scheme at significant risk.

NOTE: This item was considered as an item of any other public business on the grounds of urgency, the reason for the urgency being the need to inform the Committee at the earliest opportunity.

(Meeting closed at 12.30 pm)

## Agenda Item 4

**Briefing note** 

#### To: Scrutiny Co-ordination Committee

Subject: Briefing note on Child Sexual Exploitation

#### 1 **Purpose of the Note**

- To provide information on the local context and approaches to Child Sexual Exploitation in 1.1 Coventry including:
  - Background, context and definition of Child Sexual Exploitation •
  - A description of the proposed Child Sexual Exploitation team including its makeup, role ٠ and function
  - Local processes and procedures •
  - How referrals will be identified •
  - How the team fits into the existing structure •
  - What data is available locally, how robust it is and how it is being used •

#### 2 **Recommendations**

Scrutiny Co-ordination Committee to note the progress to date and to identify any further recommendations / action for the Cabinet Member.

#### 3 Information/Background

Child Sexual Exploitation (CSE) is a national issue which requires a multi-agency 3.1 response. The key publications are highlighted below with links.

LGiU summary of Jay Report in Rotherham http://www.lgiu.org.uk/briefing/child-sexualexploitation-in-rotherham-alexis-jay-report/

#### CLG Select Committee Report

http://www.publications.parliament.uk/pa/cm201415/cmselect/cmcomloc/648/648.pdf

#### Ofsted Report

http://www.ofsted.gov.uk/sites/default/files/documents/surveys-and-goodpractice/t/The%20sexual%20exploitation%20of%20children%20it%20couldn%E2%80%99t %20happen%20here%2C%20could%20it.pdf



Date: 10 December 2014

- 3.2 Recommendations of the OFSTED thematic inspection have also been considered:
  - It is proposed that the 30 current 'live' CSE cases will be reviewed independently to ensure that all these have been correctly assessed, and effective safety plans are in place.
  - All young people who are missing from home and care are currently subject to return home interviews undertaken by the Integrated Youth Support Service and from December interviews for LAC young people will be undertaken by Barnados as an independent agency
  - The CSE team manager will ensure a review of the missing process in line with Ofsted recommendations

## 4 National definition of child sexual exploitation: (National Working Group for Sexually Exploited Children and Young People, 2008)

- 4.1 "The sexual exploitation of children and young people under 18 involves exploitative situations, contexts and relationships where young people (or a third person/s) receive something as a result of performing, or having others perform on them, sexual acts. This may include food, accommodation, drugs, alcohol, cigarettes, gifts, money or affection.
- 4.2 Child sexual exploitation can occur through the use of technology without the child's immediate recognition (for example, persuasion to post sexual images on line, or on mobile phones) and with no immediate payment or gain.
- 4.3 In all cases, those exploiting the child or young person have power over them by virtue of their age, gender, intellect, physical strength and/or economic resources."

#### 5 Local context:

- 5.1 The Police Public Protection Unit (PPU) has re-organised under Service Transformation and now has a specific CSE Central Team based in Birmingham. This team is tasked to target high risk offenders. Locally the Child Abuse Team manages investigations of CSE and works closely with the Local Policing Unit (LPU) in targeting perpetrators and identifying risk locations. CSE is currently a Force priority and is discussed at daily tasking meetings where Neighbourhood and Response Teams are tasked in high risk locations.
- 5.2 A regional problem profile is currently being produced which will further inform our local understanding and approaches.
- 5.3 In January 2015, Coventry will be the first City in the region to commence a multi-agency Perpetrator Forum where CSE offenders will be case managed. Coventry was also the first City to develop CSE and Children's Missing Operational Group (CMOG) which was highlighted as an area of good practice during the Ofsted inspection. This is a Case Management Forum for victims/potential victims of CSE and has been seen as best practice and replicated across the region.

#### 6 Coventry's response

- 6.1 A dedicated multi-disciplinary team is being established to respond to and oversee child sexual exploitation in Coventry. This team will comprise of the following staff:
  - 1 Service Manager who will also be responsible for the management of the Multi-
- Page 8 agency Safeguarding Hub (MASH)

- 2 Qualified Social Workers
- 2 Children & Family Workers
- 1 x Police rep Sergeant
- 2 x Specialist CSE Youth Workers from Integrated Youth Support Service and 1 detached Youth Worker.
- Links to Community Safety Team via Child sexual violence and DVA Co-ordinator
- 1 Business Service Support Officer
- 6.2 Discussions are also taking place with the Clinical Commissioning Group regarding a health representative.
- 6.3 The team will be co-located alongside the MASH and the Referral and Assessment Service on the third floor of Christ Church House.

#### 7 Role and function of the team

- 7.1 The team will provide a central point of contact for all professionals and develop a centre of expertise re CSE for the city. The team will receive and review all CSE risk assessments and link with the MASH discussions where appropriate. The team will generate the agenda for Children Missing Operational Group (CMOG), ensure a presence at meetings and contribute to the development of effective child safety plans. The current arrangements for the Children Missing Operational group (CMOG) are due to be reviewed in line with expected revised regional guidance, and links will be made between CMOG and children missing from school group.
- 7.2 A member from the team will attend all individual and complex strategy meetings where CSE is a concern. Social Workers will be trained to undertake 'Achieving Best Evidence' (ABE) interviews to assist with joint investigations with Police in complex and organised cases. In addition, the team will develop methodologies of direct interventions and advise practitioners across early help and social care. They will deliver direct interventions to young people and families affected by CSE and provide support to other case holders. The team will be required to provide a critical lens on children homes and placements.
- 7.3 They will support victims through Police investigations and at Court and will assist with collection, collation and analysis of information and data to inform problem profiling and strategy planning. Finally they will assist with awareness raising and training on CSE across the city.
- 7.4 In addition, all youth workers in Integrated Youth Support Services have been trained on 'signs and symptoms' for CSE and targeted detached work takes place in identified problem locations. Young people identified as at risk receive intensive one to one support from a specialist youth worker, as part of a safety plan.
- 7.5 Coventry Rape and Sexual Abuse Centre provides post abuse counselling for young victims, and support services need to be developed and reviewed as the extent of need becomes clear. At present there is a need identified for specialist therapeutic support.
- 7.6 Within the CSE Delivery Plan there is a comprehensive training plan with specific focus on different communities and those who may be particularly vulnerable.

#### 8 **Processes and Procedures**

- 8.1 Processes and procedures are currently being developed. These will take into account best practice from other areas and reflect learning from the Jay Report and Communities and Local Government Committee.
- 8.2 The team will act as a point of triage, receiving the completed risk assessments and notifications out of hours, and coordinating the appropriate response based on the current early help and safeguarding processes. Referrals will come from front line practitioners in all agencies across the City and may be identified through other forums.

#### 9 How the team fits in existing structures

9.1 The team will be co-located within RAS and MASH in Christchurch House, where Integrated Youth Support Service and Community Safety are also based. They will support workers both in early help and social care, and will have active links with CAF Coordinators and Safeguarding. The team will sit within Children's Social Care.

#### 10 What data is available locally?

- 10.1 Since July 25<sup>th</sup> 2014, 80 children who have missing/CSE concerns have been discussed at CMOG triage; of these 57 have progressed for full multi-agency discussion at CMOG.
- 10.2 A local database is under development within the Safeguarding Service which identifies all young people known or suspected to be affected by CSE currently. Information is being collated on connections between young people, named adults and locations to assist the problem profiling and responses. There are currently 30 girls on this data base and a number of hotspot areas have been highlighted.
- 10.3 The CSE delivery plan contains a range of actions including the need for a robust problem CSE profile. The Leader of the Council, along with regional partners, Local Authorities, have signed up to the regional framework for CSE "See me, Hear me" and Coventry's Delivery plan reflects the key principles of the framework, as well as taking into account key learning from Rotherham. Coventry has recently launched a trial of an agreed risk assessment tool for all new cases identified, and existing cases are being reviewed.

#### 11 CSE and Missing Delivery/Action Plan

11.1 The Coventry CSE and Missing Delivery/Action Plan were endorsed by the Local Safeguarding Children's Board in October 2014. This will be presented to Cabinet Member in December/January. Delivery of the actions within the plan will be overseen by the CSE Strategic Working Group and report to the Local Safeguarding Children's Board.

Yolanda Corden Assistant Director 024 7683 1901

### **Scrutiny Co-ordination Committee**

### Work Programme 2014/15

For more details on items, please see pages 2 onwards
16 July 2014
Dog Control Orders
Council Plan – Performance Report 2013/14
Scrutiny Work Programme
3 September 2014
Equalities
8 October 2014
Female Genital Mutilation
Welfare Reform
Outside Bodies reports back
5 November 2014
Air Quality Action Plan
Tourism/Heritage
10 December 2014
Child Sexual Exploitation
7 January 2015
4 February 2015
Welfare Reform
4 March 2015
Drugs Strategy
Commissioning of Domestic Violence and Abuse services
1 April 2015
Dates to be determined
Review of Coventry Police and Crime Board
Community Safety Partnership
Regulatory Services
Council Plan Performance – Half Year Progress Report 2014/15
City Centre First Departs from Outside Redice
Reports from Outside Bodies
- Albany Theatre Trust - Belgrade Theatre Trust
- Coventry Ambassadors Social Enterprise Board
- Coventry Citizens' Advice Bureau Management Board
- Coventry Refugee and Migrant Centre
- Coventry Law Centre Limited
- Culture Coventry
- Voluntary Action Coventry

- Voluntary Action Coventry

# Next Municipal Year Air Quality Action Plan

Agenda Item 7

10<sup>th</sup> December, 2014

Meeting Date	Work programme item	Lead Officer	Brief Summary of the issue	Source
16 July 2014	Dog Control Orders	Craig Hickin	During the last twelve months the Council has received complaints concerning dogs in public places which are not adequately supervised by their owners. The City Council can adopt Dog Control Orders to assist in dealing with this issue and most neighbouring local authorities have taken this route. The Cabinet Member has asked scrutiny to contribute to the review and proposed consultation prior to a Cabinet Member report.	Referred by the Cabinet Member Community Safety and Equalities
	Council Plan – Performance Report 2013/14	Jenni Venn / Si Chun Lam	This performance report summarises progress in 2013/14 in relation to the plans priorities and a set of key headline indicators. The Council's equality objectives have also been revised in light of the new Council Plan; the headline equality indicators have been included in this report. Reviewing the plan provides an opportunity to identify any issues of concern for inclusion in the Scrutiny work programme for the coming year.	Annual report
	Scrutiny Work Programme	Adrian West	Review of the draft scrutiny work programme for the coming year.	Scrutiny management
3 September 2014	Equalities	Jenni Venn/ Surindar Nagra	To review the Council's annual equalities report and identify any priorities or concerns for future action or review.	Annual review
8 October 2014	Female Genital Mutilation	Tanya Richardson	Following discussion at full Council, the 24 <sup>th</sup> February meeting of The Health and Well-being Board commissioned some work with partners to develop an action plan specific for Coventry which includes gathering knowledge and intelligence on the extent of the problem in Coventry, how it is been addressed by various partners and the barriers in dealing with Female Genital Mutilation locally. After reviewing the most recent evidence, the group will make recommendations for consideration by Scrutiny prior to being presented to the Health and Wellbeing board.	Council 03/12/13, and Scruco 11/12/13

Meeting Date	Work programme item	Lead Officer	Brief Summary of the issue	Source
	Welfare Reform	Scrutiny Co- ordinator	To review the outcomes of work being undertaken by Coventry Law Centre and local partners on appeals against sanctions. This is part of the Committee's wider oversight of the impacts of the Welfare Reform.	Scruco 11/12/13 and 19/03/14
	Outside Bodies reports back	Scrutiny Co- ordinator	To identify which outside bodies appointed to by the Council at their annual general meeting report to Scrutiny Co- ordination Committee and other Scrutiny Boards.	Annual review
5 November 2014	Air Quality Action Plan	Hamish Simmonds	To review progress on the development of a city-wide plan involving other services and external partners to address identified problem areas. To include the impact of road transport and the effects on public health.	Informal meeting 23/06/14
	Tourism/Heritage	David Nuttall	To look in more detail at what is being done to address poor performance in visitor numbers in 2012 and to follow up the recommendations made to CM at the meeting on 19 <sup>th</sup> March 2014.	Scruco 3/9/14
10 December 2014	Child Sexual Exploitation	Yolanda Corden	A response from Coventry following the report into Child Sexual Exploitation in Rotherham.	Scruco 3/9/14
7 January 2015				
4 February 2015	Welfare Reform	Scrutiny Co- ordinator	Following on from the Sanctions report, Members requested an update that would include progress on addressing issues with the implementation of the policy, issues with the specific details of the policy and whether the ethos behind the sanctions approach is an effective one. Also that all Members would be invited to attend.	Scruco 8/10/14
4 March 2015	Drugs Strategy	Tanya Richardson Heather Kelly	An opportunity for members of the Board to comment on the proposed Drugs Strategy before it goes to Health and Well-being Board, the Police and Crime Board and Cabinet	
	Commissioning of Domestic Violence and Abuse services	Mandie Watson/ Inderjit Lohal	To review progress on the implementation and delivery of better outcomes by the re-shaped services, following discussion at the Committee on 6 November 2013.	Scruco 06/11/13
1 April 2015				
Dates to be	Review of Coventry	Sara Roach/	To review the impact of changes to the Community	Scruco 16/04/14

Meeting Date	Work programme item	Lead Officer	Brief Summary of the issue	Source
determined	Police and Crime Board	Simon Brake	Partnership requested by the Police and Crime Commissioner and implemented in September 2013	
	Community Safety Partnership	Sara Roach/ Mandie Watson	To receive a progress report on crime and community safety issues relating to the Community Safety Partnership/ Police and Crime Board including progress against Police, Crime and Community Safety Plan priorities; the strategic assessment; and annual performance on crime and nuisance.	Annual Review
	Regulatory Services	Simon Brake/ Hamish Simmonds	At its January meeting, Scruco considered a pilot approach to reviewing risk levels and thresholds for intervention and how this could affect the way the service operates and engages with local people. It was agreed that the outcomes of the pilot and proposals for rolling this approach out be considered at a future meeting early in the 2014/15 municipal year.	Informal Scruco meeting 10/06/13 and Scruco 22/01/14
	Council Plan Performance – Half Year Progress Report 2014/15	Carol Dear	To assess progress on the Council Plan and identify any further scrutiny on issues raised.	
	City Centre First	Nigel Clewes	To consider what the City Centre First project is trying to achieve and to invite comments from members of the Board	Chair 18/11/14
Reports from Outside Bodies	<ul> <li>Albany Theatre Trust</li> <li>Belgrade Theatre Trust</li> <li>Coventry Ambassadors Social</li> <li>Enterprise Board</li> <li>Coventry Citizens' Advice Bureau</li> <li>Management Board</li> <li>Coventry Refugee and Migrant Centre</li> <li>Coventry Law Centre Limited</li> <li>Culture Coventry</li> <li>Voluntary Action Coventry</li> </ul>		At their meeting on 8/10/14, Scruco decided to receive reports from those outside bodies that received grant funding from the local authority. It was also agreed to write to all Members on the remaining outside bodies to report to Scruco if they had any concerns or issues about the outside body.	Scruco 8/10/14
Next Municipal	Air Quality Action Plan	, Hamish Simmonds	An update on progress on the development of an Air Action Plan, following s briefing note to SCRUCO on 5/11/14, also	Scruco 5/11/14

Meeting Date	Work programme item	Lead Officer	Brief Summary of the issue	Source
Year			to cover action identified at the meeting on 5/11/14	

In addition the following dates are available if required: 21 January 2015, 18 February, 18 March, 22 April

This page is intentionally left blank